## MINUTES OF THE

# SANTA FE COUNTY

## **DWI PLANNING COUNCIL**

# December 15, 2011

## Santa Fe, New Mexico

This regular meeting of the Santa Fe County DWI Planning Council was called to order by Chair Jim Jackson at approximately 8:30 a.m. on the above-cited date at 2052 S. Galisteo, Santa Fe, New Mexico.

A quorum was present with the following individuals present:

#### **Members Present:**

Jim Jackson, Chair Allen Steele, Vice Chair Grace Quintana-Trujillo Richard De Mella Vivian Nelson Michael Sisneros

## Member(s) Excused:

Ken Coleman Lisa Wooldridge Juan Blea

## **Staff Present:**

Joseph Gutierrez, Community Services Director Steve Shepherd, Health Division Director Joyce Varela, DWI Program Frank Magourilos, DWI Program Diolinda Roybal, Santa Fe DWI Program Prevention Specialist

#### Others Presents:

Jennifer Manzanares, Rep. Lujan's Office
Liza Luboff, State Local DWI Program
Jim Roeber, State Alcohol Epidemiologist
Glenn Levant, Potential Member
Shelley Mann-Lev, SFPUDA Chair
Ramona Suarez Lopez, PMS Medical Services
Cynthia Delgado, SFUDPA
Patty O'Sullivan, EYF, Inc.
Sam Sanders, EYF, Inc.
Alma Castro, Somos un Pueblo Unido
Joanne de Baca, Compliance and Screening Monitoring
Renee Sandoval, Compliance and Screening Monitoring

## III. Approval of the Agenda

Upon motion and second Trujillo the agenda was unanimously approved.

## IV. Approval of Minutes: October 13, 2011

The motion to approve the minutes passed by unanimous voice vote.

## V. Matters from the Public

Cynthia Delgado from the Santa Fe Underage Drinking Prevention Alliance (SFUDPA) gave updates on the Alliance's activities, noting there will be a presentation later that day in Albuquerque on DWI and underage initiatives. She noted that Santa Fe City Council will be allowing beer sales at the ballpark. An ordinance regarding picnic permits is pending.

Shelley Mann-Lev, also with SFUDPA, added the Alliance has published a briefing paper on penalties regarding fourth degree felony for serving alcohol to minors. She stated there is a possibility the Governor may put this issue on the call. [Exhibit 1]

## VI. Informational Items

## A. LDWI Program Evaluation: Process & Outcome Measures

Lisa Luboff, State Local DWI Program, indicated the LDWI is mandated to evaluate programs, which is difficult due to the different components implemented by 33 counties in differing ways. She said Mr. Roeber has been working with the program for four years. Once the criteria and data are in place there will be a process to evaluate the numbers.

Jim Roeber, State Alcohol Epidemiologist, gave a presentation outlining the process highlighting the LDWI components of process evaluation and outcome evaluation. Process asks the questions: What are we doing? How well are we doing it? Outcome evaluation asks if the process is working. In 2008 the DFA Local Governments Division asked that DOH review the evaluation system to identify any issues. He delineated the strengths of the County program as being systematized central data collection, defined performance standards and evaluation reports. Issues were: performance goals were not as fully defined as possible, performance measures were not as standardized and informative as they could be, and there was a lack of efficiency.

Recommendations were made along the lines of simple standardization plans, definition of goals, and inclusion of relative as well as absolute measures, i.e., using percentage rates and performance against goals. There was a suggestion to create efficient reports noting the eight different program components. He showed an example of a screening report, demonstrating possibilities for a matrix. Ms. Luboff noted that by statute offenders from all courts are required to go through screening. Another recommendation was to have a performance dashboard.

Mr. Roeber reviewed the Uncontacted Offenders Report and Roster of Convictions. He said another component is compliance monitoring. Mr. Steele asked about cases involving out of state offenders, and Mr. Roeber said those are difficult to identify and they may be filtered out of

the calculations. Mr. De Mello said in his experience out of state offenders tend to be affluent and compliant. Ms. Luboff noted they are still required to report back.

Returning to process evaluation, Mr. Roeber indicated they are in the process of incorporating eight components. As far as outcomes, he said this is "really tricky" being comprised of many variables. He generally uses a graph that shows a 70 percent decline in crashes since 1981 that he overlays with events on the time line such as the safety belt law, alcohol tax increases, and ignition interlock measures. Attributing change to specific efforts is difficult except as trends over time. He distributed a handout of graphs for Santa Fe County statistics. [Exhibit 2] He advocated focusing on indicators of alcohol-impaired driving. For instance, teen fatalities is not a stable indicator, and arrest numbers can be deceptive. Rates are more useful for comparison than raw numbers.

Responding to the role of drugs Mr. Roeber said drugs are not very well characterized. He encouraged taking a longer view in analyzing the statistics. He pointed out that in the past Santa Fe County's rate was considerably higher than that of the state but since 2003 it has more or less equalized.

Mr. Magourilos brought up the question of youth. Mr. Roeber said the idea is to effect a change in the entire population.

Ms. Delgado said they are using the YRRS data which reflects trends. Mr. Roeber said that is a good source of data.

Mr. Roeber said that in addition to taking the longer view time-wise it is important to consider the wider geographical context and the juxtaposition of causative events.

Ms. Mann-Lev stated this feedback on the process measures and approach to outcome will help everyone and she congratulated Mr. Roeber and Ms. Luboff for taking the programs to another level. Chair Jackson said he is encouraged by their evidence-based approach.

## B. Screening and Compliance Monitoring Component

Joanne de Baca and Renee Sandoval from the Screening and Compliance Monitoring Staff gave a presentation on their division's operation. They, along with Monica Acevedo, screen Magistrate and District Courts. She reviewed the steps involved from the pre-trial docket to monitoring court-ordered sentencing requirements. The judges do follow-up compliance hearings after 90 days. Monitoring staff is present at sentencing, after which an appointment for screening is given. Chairman Jackson asked if they had access to all the databases and Ms. de Baca said information from other counties is available through the DA's file.

Ms. Sandoval indicated a clinical assessment is made by the CARE Connection and each individual is interviewed by staff. Mr. De Mello pointed out that following screening treatment may or may not be mandated. Ms. Mann-Lev verified all of this takes place post-conviction.

Ms. Sandoval outlined the various components of compliance monitoring. Reviewing the statistics on opened and closed cases, the difference between successful (all obligations were

met) and unsuccessful (fees not paid, treatment not completed, or other non-compliance). Jail time may be required in unsuccessful cases, however, they are not specifically notified of the results.

There was a discussion of financial assistance for offenders. Mr. Shepherd said the guidelines have been tightened.

Chairman Jackson asked for feedback on the situation with District Court. Ms. de Baca stated that in the past offenders had been on probation for up to five years without assessment. They are working on the backlog, and the numbers from District Court, both felony and first offenders, are increasing. Mr. Shepherd asked about Municipal Court and Ms. de Baca stated she was not familiar with the situation there. Ms. Delgado said it would be interesting to hear about Municipal Court so they could get the whole picture.

## C. Somos un Pueblo Unido [Exhibit 3]

Alma Castro, a community organizer with Somos un Pueblo Unido, said her organization would be lobbying at the legislative session regarding driver's licenses.

Chairman Jackson asked what her "gut level" feeling was about what would happen in the session. Ms. Castro said they've made advance in the last few months through meetings with Senators and Representatives. However, there are divisive issues such as a "second tier" of licenses, such as Utah makes use of. She outlined the provisions regarding identity documents and renewal periods. She noted they have support from the church, law enforcement, and hopefully from the Health Services communities, but it will be a tough battle. She added 85,000 people are affected.

Ms. Mann-Lev asked if this was an issue that affected deportation status. Ms. Castro said generally not, depending on whether someone has a felony, and she speculated the matter would not come up in the first week.

## **D.** Budget Status Report [Exhibit 4]

Mr. Shepherd referred to the four matters on the Budget Issues handout. Committee members were also provided with a detailed account of budget and expenditures. He said he was not wholly satisfied with the format but would continue to work on it. He noted there was some excess cash in the LDWI budget, particularly from salary savings and supplies which could amount to \$50,000 or \$60,000 and a decision would have to be made where to use that. A budget adjustment (BAR) will have to be made, or it could be put in a recurring expenditures category. A BAR may also be necessary for the DOT program money. Staff will bring a recommendation shortly.

Distribution numbers have been received for the past two quarters, totaling \$550,000. At this rate the distribution would exceed the yearly prediction. However, numbers could go down in the third quarter. Mr. Shepherd said a contingency plan is in order. DFA is allowing money left in the current grant to be applied for next fiscal year. He said he will be working closely with the Finance Subcommittee. He thanked Ms. Varela for her help on setting up the budget.

Chairman Jackson stated he will appoint another member to serve on the Finance Subcommittee.

## VII. Matters from the Council

## C. Draft By-laws

Mr. Shepherd stated DFA requires that by-laws be submitted with the first quarterly report of every fiscal year. This draft is a starting point.

## D. Joint City-County local Liquor Excise Tax Resolution

Chairman Jackson asked for comments on attempts to increase liquor excise tax. Mr. Shepherd said the legislature has taken this up many times in the past and he will ascertain who will be carrying the bill and advise the committee.

## VIII. Action Items

#### A. Recommendation of LDWI Grant Funds for Prevention (\$168,002.78)

Mr. Shepherd indicated he went through previous contracts, some of which are already in place. He noted they are divided into DWI, LDWI, LDWI Grant and Detox Grant (CARE Connection). The packet contains documentation for items 1 through 11. In response to a question he pointed out he has not had time to monitor the CADDy rides, but that will be forthcoming. He added proving efficacy for a program like that is difficult. He said his personal bias is that it be reserved for community members rather than tourists. There is support from the Commission for the program.

Chairman Jackson said he wrote a report calling for more data on the program before a decision is made.

Mr. Shepherd said there are a number of possibilities to consider when reviewing the CADDy program overall. Ms. Mann-Lev expressed her concern that the budgeted amount is actually below the projected need. Mr. Shepherd said the cab company offers a reduced rate but it is expensive to take a taxi.

Mr. Shepherd said the motion would be to approve staff moving forward with the four listed activities for the LDWI program and the 12 activities for the LDWI Grant program. The other programs are already in place.

Mr. Gutierrez asked that the motion refer to the item on the agenda, VIII. A.

Upon motion and second the motion carried unanimously.

Chairman Jackson asked that data be reviewed on the CADDy program. While taking impaired drivers off the road appears to be a good thing to do on a gut level it is important to find

out if the data supports its efficacy. He foresaw the program and outcome metrics becoming part of the program.

Chairman Jackson was thanked for his strong efforts toward prevention and positive youth development.

There was hope expressed that with the help of a planning council member a press release could be issued following meetings.

#### IX. **Announcements**

Next DWI PC meeting – January 12, 2012 at 8:30 to 10:30

#### X. Adjournment

This meeting was declared adjourned at approximately 10:30 a.m.

Approved by:

Lim Jackson

DWI Planning Council

Submitted by:

Debbie Doyle, Wordswork

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I Hereby Certify That This Instrument Was Filed for Record On The 20TH Day Of July, 2012 at 03:14:18 PM And Was Duly Recorded as Instrument # 1675782 Of The Records Of Santa Fe County

Witness My Hand And Seal Of Office Valecie Espinoza lerk, Santa Fe, NM